



Electoral Commission of Namibia

OUTAPI CONSTITUENCY BY-ELECTION, OMUSATI REGION

Performance Assessment
and Post-election Report

By-Election Date: 29 September



Acronyms

AR	Affirmative Repositioning
CE	Chief Electoral and Referenda Officer
CSO	Civil Society Organisation
DSA	Daily subsistence allowance
ECN	Electoral Commission of Namibia (Commission)
FBO	Faith-based Organisation
GRV	General Registration of Voters
IC	Independent Candidate
IEC	Information, Education, and Communication
IMVRS	Integrated Mobile Voter Registration System
IPC	Independent Patriots for Change
MP	Member of Parliament
MVRK	Mobile Voter Registration Kits
NAMPOL	Namibian Police
NBC	Namibia Broadcasting Cooperation
NGO	Non-governmental Organisation
OB	Occurrence Book
PLC	Party Liaison Committee
PO	Presiding Officer
PPCM	Political Party Candidate Management
PVR	Provisional Voters Register
PWDs	Persons with Disabilities
RCLA	Regional Council and Local Authority
REO	Regional Electoral Officer
RO	Returning Officer
SOP	Standard Operating Procedures
SoR	Supervisor of Registration
SRV	Supplementary Registration of Voters
SWAPO	SWAPO Party of Namibia

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Electoral Commission of Namibia

Foreword

Fellow Citizens,

In accordance with the Electoral Legal Framework, the Electoral Commission of Namibia (ECN), hereinafter referred to as “the Commission, began the preparations to conduct a by-election in the Outapi Constituency, Omusati Region on 01 July 2025. The by-election was necessitated by the resignation of Honourable Immanuel Shikongo, the former Councillor of Outapi Constituency after his appointment as the Governor for the Omusati Region.

As per the provisions of the Electoral Act, No. 5 of 2014 (Electoral Act), as amended, the Commission recommended the statutory dates to Her Excellency President Dr Netumbo Nandi-Ndaitwah. Upon approval, the Commission formulated an electoral schedule outlining key activities leading up to the election. This schedule was presented to the Political Party Liaison Committee (PLC) on 14 July 2025. This collaborative approach was essential for ensuring compliance with the provisions of the legal framework and fostering an inclusive electoral process. The Commission appreciated the participation of all interested parties.

The key dates were as follows:

- i. Supplementary Registration of Voters (SRV): 21 – 24 July 2025
- ii. Nomination of Candidates: 18 August (for Independent Candidates, if any) and 20 August 2025 (for Political Parties and Public Sitting)
- iii. Day of the By-election: 29 September 2025

As Chairperson of the Commission, I present the Performance Assessment and Post-Election Report for the Outapi Constituency By-election held on 29 September 2025. This report follows the successful execution of the electoral schedule and a peaceful election.

Throughout the electoral process, the Commission prioritised stakeholder engagement. These stakeholder engagement sessions were conducted both at ECN head office in Windhoek and in Outapi thereby upholding the election’s integrity and ensuring public trust, which is fundamental to democracy.

For the Commission, an informed electorate strengthens our citizenry. In preparation for the SRV, a mandatory requirement for conducting any election, the Commission implemented targeted voter education and awareness programmes to inform eligible voters in the constituency about their voter eligibility, as well as the registration locations and times. Similarly, the Commission conducted targeted voter education and polling awareness in the build-up to the conduct of the polls.

In conclusion, I would like to express my deepest gratitude to all residents, political parties, and candidates who participated in the Outapi Constituency By-election for the peaceful manner in which the voting was conducted. Your behaviour reflects the spirit of democracy enshrined in our Constitution a spirit that unites us as a nation.

Dr Elsie T. Nghikembua

CHAIRPERSON OF THE ELECTORAL COMMISSION OF NAMIBIA



Electoral Commission of Namibia



Executive Summary

The Commission has prepared, in accordance with Section 116 of the Electoral Act, this Performance Assessment and Post-Election Report for the Outapi Constituency by-election, which took place on 29 September 2025. This report highlights the activities carried out during the election cycle. Preparing for an election is a significant undertaking that demands responsive legal frameworks, strict adherence to established timelines, and ample time for effective electoral planning.

Planning also includes the implementation of various activities especially considering that this by-election was conducted very close to the 2025 Regional Council and Local Authority (RCLA) elections. Therefore, this report outlines these efforts in a closely monitored electoral schedule that specifies the timelines for the execution of each task.

The electoral schedule was developed and approved in accordance with the relevant provisions outlined in the Regional Councils Act No. 22 of 1992 (Regional Councils Act) and the Electoral Act. It comprehensively details all essential electoral activities, statutory deadlines, and assigned responsibilities. The creation of this schedule underscores the Commission's commitment to effective planning and execution, aligning its core values with a steadfast dedication to preserving the integrity of the electoral process.

According to Section 10 (3) of the Regional Councils Act, any casual vacancy in a Regional Council must be filled within 90 days of its occurrence through a by-election. The date of a by-election is determined by the President, following the Commission's recommendation. The date for this by-election was published by proclamation in the Government Gazette of 18 July 2025 to fill the unexpired term of the member who vacated his position, as stipulated in Section 7 (2) of the Electoral Act.

This report aims to outline the key activities conducted and delivered during the implementation of the electoral schedule of the by-election, detailing the achievements recorded, lessons learnt, challenges faced and mitigation measures implemented. It reflects the Commission's unwavering commitment to promoting transparency and ensuring credible electoral processes, emphasizing our dedication to public accountability.

Mr Peter Shaama

CHIEF ELECTORAL AND REFERENDA OFFICER



Electoral Commission of Namibia



ELECTION OVERVIEW AT A GLANCE

Regional Council By-election | Outapi Constituency, Omusati Region

The Voter Breakdown

Metric	Total
Registered voters before SRV	25,402
SRV (25 - 27 July 2025)	513
Final voters' register	25,811
Voter Turnout	41%

Election Workforce

SRV Phase: 91 Officials

- Male: **38**
- Female: **53**
- PWDs: **4**
- Marginalised: **32**

Logistics & Finance

- Voting Method(s):
Manual ballot papers
- Total number of ballot
papers procured: **31,000**
- Total Budget:
N\$ 3,871,634.16

Polling Phase: 253 Officials

- Male: **115**
- Female: **138**
- PWDs: **4**
- Marginalised: **77**

1.1 Introduction and background

The submission of the Performance Assessment and Post-Election Report for the Outapi constituency by-election is a statutory requirement under Section 116 of the Electoral Act. This section mandates the Commission to conduct a performance assessment for any electoral process and publish a post-election report concerning that election.

The Electoral Act specifies the content that must be included in the post-election performance assessment report. The report should address the following issues:

- a. Constitutional and electoral matters
- b. Systems and logistics, including infrastructure
- c. Training of staff members or temporary electoral officials and their performance
- d. Voter and civic education
- e. Voting processes and analysis of results
- f. Recommendations for amendments to electoral legislation
- g. Any other matters deemed necessary by the Commission

According to the Electoral Act, the Chairperson of the Commission must, within 6 months after an election, submit to the National Assembly a copy of the performance assessment and post-election report. The Speaker of the National Assembly must ensure that the National Assembly considers the report and distributes it to the President, the Chief Justice, the Chairperson of the Electoral Court, the Chairperson of the Magistrates Commission and the Chairperson of the Law Reform and Development Commission. Thereafter, the Speaker of the National Assembly must make the report available to the public.

Therefore, the Outapi Constituency By-election Performance Assessment and Post-Election Report is prepared and produced in compliance to the provisions of Section 116 of the Electoral Act.



CHAPTER TWO

2.1 Legislative framework

2.1.1 Overview

The Constitution of the Republic of Namibia, Electoral Act and Regional Councils Act provide the legislative framework for the conduct of Regional Councils elections in Namibia. Regional Council elections are conducted according to the majoritarian or first-past-the post electoral system. According to this system, the candidate with the most votes is declared the winner. In practical terms, this means that the candidate who receives the most votes per constituency will be elected as member of the Regional Council. Accordingly, voters can only vote in the constituency in which they are registered.

A person may be nominated to contest the regional council election as follows:

- a. If the nominee is a member of a registered political party, and nominated by the political party, or
- b. an independent candidate whose nomination is supported by at least 150 registered voters in the constituency for which the nomination is intended

2.1.2 Constitutional Provisions

The Constitutional mandate of the Commission emanates from Article 94B of the Namibian Constitution. Under this Article, the Commission is established as a constitutional body, exclusively mandated to direct, supervise, manage and control the conduct of elections and referenda, subject to the provision of the Constitution.

In terms of Article 106 (2) of the Namibian Constitution, each constituency shall elect one member to the Regional Council for the region in which it is situated. Article 106 (3) provides that elections shall be conducted by secret ballot in accordance with the provisions of an Act of Parliament, and the candidate receiving the most votes in any constituency shall be regarded as having been elected as a member of the Regional Council in that constituency.

2.1.3 Regional Councils Act

The mandate of the Commission emanates from Article 94B of the Namibian Constitution. Under this Article, the Commission is established as a constitutional body with exclusive authority mandated to direct, supervise, manage and control the conduct of elections and referenda, subject to the provision of the Constitution.

In terms of Section 10 (3) of the Regional Councils Act, any casual vacancy in a regional council shall be filled within three months after it has occurred by holding a by-election, on a date to be determined by the President by proclamation in the Government Gazette, upon recommendation by the Commission to elect a member of the Regional Council to complete the remainder of an unexpired portion of the period office of the member who has vacated his or her office, unless the period of office of the member who has vacated his or her office expires during the said period of three months days.

2.1.4 Electoral Framework

The Outapi Constituency by-election was conducted in accordance with the Electoral Act and the Regional Councils Act. The Regional Councils Act serves as the primary law governing all aspects on the management of regional councils in Namibia. The Electoral Act provides for the right to vote, the conduct of voter and civic education, voter registration, candidate nomination, polling procedures, and the announcement of results.

In terms of the Electoral Act, the Commission has the exclusive mandate to organise, direct, supervise, manage and control the conduct of elections and referenda in a free, fair, independent, credible, transparent and impartial manner as well as to strengthen constitutional democracy and to promote democratic electoral and referenda processes.

The electoral schedule delineates all essential electoral activities, statutory timelines, and corresponding responsibilities. The development of this schedule exemplifies the Commission's dedication to effective planning and execution, meticulously aligning core values and steadfast commitment to ensuring the integrity of electoral processes.

After engagement with key stakeholders through the PLC on 04 April 2025 in Windhoek and subsequent approval by the Commission, the electoral schedule was set for implementation.

CHAPTER THREE

3.1 Stakeholder Engagement and Communication

The Commission continuously strives to engage, maintain, strengthen and foster a trust-based and transparent relationship with all its stakeholders in a collaborative manner that promotes excellent service and creates long-term value in executing its mandate.

A stakeholder consultation was convened on 23 July 2025 at the Outapi Regional Council. The meeting was attended by 47 individuals representing various stakeholders including Hon Immanuel Shikongo, the Governor of the Omusati Region. Information was also timeously disseminated through media releases and coverage, social media platforms such as Facebook, Instagram, X and the Media WhatsApp Groups as well as traditional news media such as newspapers, radio and TV adverts. The Commission further collaborated with the media houses to conduct interviews in English and different vernacular languages on crucial topics with a view to sharing information and updates with the electorate in the respective constituencies.

The Commission carried out the following activities:

i) Press briefings

Regular press briefings were held to disseminate important information regarding the by-election, including:

- i. Justification for the by-election
- ii. Voter registration eligibility
- iii. Registration and polling locations
- iv. Candidate nominations
- v. Distribution updates for polling materials
- vi. Observations by political party agents
- vii. Measures for preserving election integrity
- viii. Mobilisation of eligible voters
- ix. Updates on polling preparations and procedures
- x. Counting procedures and result announcements
- xi. A reaffirmation of the Commission's commitment to conducting credible elections on 29 September 2025.

ii) Use of social media

The Commission leveraged various social media platforms to provide instant updates and engage the youth through graphic content. Information was also disseminated through WhatsApp groups to reach a wider audience and raise awareness about the by-election.

iii) Radio and TV interviews

As the Commission began its preparations for the conduct of the by-election, engaging the public became more urgent. The Commission participated in radio and TV interviews to clarify any misinformation regarding the by-election, including voter eligibility and polling locations. The Commissioners and CEO, along with key officials, interacted with the audience to share vital information.

In summary, the Commission's stakeholder engagement strategy was rooted in the belief that improved visibility and engagement will enhance its image and build trust in the electoral process.



NAMIBIA VOTES 2025

UNPACKING THE OUTAPI CONSTITUENCY BY-ELECTION

NBC Good Morning Namibia
23/07/2025
06:30

NBC Prime News
23/07/2025
20:00

Electoral Commission of Namibia

"Get involved, register to vote"

Table 1: Media schedule

DATE	MEDIA CHANNELS	TV/RADIO STATION PROGRAMME	ACTIVITY	RESPONSIBLE
19/07/25	All Media	N/A	PLC meeting: Presentation of the by-election electoral schedule and update of the preparations for the conduct of poll.	Commission Management PLC members
19/07/25	All Media	All Media	Denunciation of false and malicious allegations regarding the Outapi Constituency by-election.	Commission/CEO
22/07/25	Social media		Daily countdown to SRV	CC
23/07/25	Social media		Daily countdown to SRV	CC
23/07/25	NBC TV	Good Morning Namibia	Unpacking the Outapi Constituency by-election	Commission
23/07/25	NBC TV	Prime News	Unpacking the Outapi Constituency by-election	Commission
24/07/25	Social media		Daily countdown to SRV	CC
20/08/25	All Media		Announcement of nomination for the Outapi Constituency by-election	Commission Management
20/08/25	Outapi		Nomination of candidates and announcement of the duly nominated candidates for Outapi Constituency by-election	Commission Management REOs/ROs Political parties Media
22/09/25	Social media		Daily countdown to polling	CC
23/09/25	Social media		Daily countdown to polling	CC
24/09/25	Social media		Daily countdown to polling	CC
25/09/25	Social media		Daily countdown to polling	CC
26/09/25	Social media		Daily countdown to polling	CC
27/09/25	Social media		Daily countdown to polling	CC
27/09/25		NBC	Update on the issuance of duplicate voter cards and refresher training for Presiding Officers https://www.youtube.com/watch?v=Vh8_uNldLu0	CEO/CC
28/09/25	Social media		Daily countdown to polling	CC
28/09/25	Outapi Police Station	NBC	Update on deployment of polling officials and police officers https://www.youtube.com/watch?v=hhFmRW_8_mk	CEO/CC
28/09/25	Outapi	All Media	Update on the accident involving the team deployed to Ongolo Combined School.	CEO/CC
29/09/25	Telephonic	NBC TV	Update on the state of preparedness and execution on the electoral schedule https://www.youtube.com/watch?v=3tfe8Hd9GQ	CEO/CC
01/10/25		All Media	Update: Results announcement https://neweralive.na/swapo-cruises-past-ipc-in-outapi/	Commission CEO/CC

Some of the promotional material distributed during the voter education process

NAMIBIA VOTES 2025

“Regional Council Election”

REGISTER HERE

OUTAPI CONSTITUENCY BY-ELECTION

SUPPLEMENTARY REGISTRATION OF VOTERS
25 - 27 July 2025

“Get involved, register to vote”

2
Days left

Dr Elsie T. Nghikembua
Chairperson

Electoral Commission of Namibia

Your VOTE is your Voice

Electoral Commission of Namibia

X Instagram Facebook Globe

NAMIBIA VOTES 2025



Electoral Commission
of Namibia

MEDIA RELEASE

Attention: News/Managing Editors
All Media Houses
Date: 19 July 2025

DENUNCIATION OF FALSE AND MALICIOUS ALLEGATIONS REGARDING THE OUTAPI CONSTITUENCY BY-ELECTION BY HON JOB AMUPANDA (MP), LEADER OF AFFIRMATIVE REPOSITIONING POLITICAL PARTY

1. The Commission issues this statement to unequivocally refute and denounce the malicious and baseless allegations propagated by the leader of the Affirmative Repositioning Political Party picked up on social media on 16 July 2025. The unfounded publication asserted that the **“SWAPO Party and ECN are having behind the scene meetings strategising to violate the law” following the occurrence of a vacancy in the Outapi Constituency, further implying “corruption or electoral fraud”**. Such false claims are not only devoid of any truth but also represent a deliberate attempt to sow confusion and distrust towards the Commission.

THE FACTS ARE CLEAR AND LEGALLY MANDATED:

2. A vacancy in the membership of the Omusati Regional Council for the Outapi Constituency occurred on 01 July 2025, as a direct result of the resignation of Honourable Immanuel Shishiweni Shikongo, due to his appointment as the Governor of Omusati Region.
3. In strict adherence to legal requirements, notice of this vacancy was duly given and gazetted in the Government Gazette No. 8692 on 18 July 2025, in terms of section 10(2) of the Regional Councils Act, 1992 (Act No. 22 of 1992).
4. Section 10(3) of the Regional Councils Act, explicitly states that a casual vacancy in a Regional Council “shall be filled within three months” after it occurs through an election, on a date to be determined by the President through proclamation in the Gazette. This means that the vacancy in Outapi Regional Council must be filled by the end of September 2025.
5. The phrase “unless” referenced in Section 10(3) denotes that this requirement applies “unless the period of office of the member who has so vacated his or her office expires during the said period of three months”. Given that the next General Regional Council Elections are scheduled to be held on 26 November 2025, and Hon Shikongo’s original term would have expired around that date, the “unless” condition is demonstrably NOT met, thereby legally compelling the by-election within the three- month period.

THE ECN’S ACTIONS HAVE BEEN TRANSPARENT, DILIGENT, AND ENTIRELY WITHIN THE BOUNDS OF THE LAW:

6. Following the vacancy, the Commission immediately invoked its preparatory processes for the conduct of a by-election in the Outapi Constituency, including the compilation of a statutory Election Schedule. This comprehensive planning requires due legal consideration at all stages.
7. As part of our unwavering commitment to transparency and adherence to the rule of law, the Commission convened a Political Parties Liaison Committee (PLC) meeting on 14 July 2025 at the Election House. The purpose of this meeting was specifically to share the Draft Election Schedule and discuss the potential legal, logistical and administrative challenges and the implications involved in conducting a by-election so close to the General Regional Councils and Local Authorities Elections on 26 November 2025. This consultative step underscores our commitment to strict compliance and sound governance.
8. **The Affirmative Repositioning Political Party was not only represented at this meeting, but its representative actively participated in all deliberations and decisions taken.**
9. **We wish to record that the Commission never resolved to not proceed with the by-election.** Instead, various options and their implications for both the Commission and the political parties were presented for consideration, and these were also echoed by the PLC.
10. It was collectively agreed during the PLC meeting that the Commission would further analyse and weigh all presented options and subsequently inform the political parties on the way forward. This, in our view, is an exercise of due diligence, not a secret strategy to violate the law.
11. We affirm and further record that the ECN is, in terms of section 4 of the Electoral Act, 2014 (Act No. 5 of 2014 as amended), the exclusive authority to direct, supervise, manage and control elections and referenda in a free, fair, independent, credible, transparent and impartial manner. We operate without fear, favour, or prejudice, and our objectivity is paramount.
12. We unequivocally state that there is no evidence whatsoever to substantiate any claims of “corruption or electoral fraud” as alleged.
13. As we approach the upcoming elections, we urge all Namibian citizens to remain vigilant and to rely exclusively on credible, verified information. It is the collective responsibility of every citizen to help preserve the integrity of our democratic processes. We should not allow yourselves to be misled by misinformation designed to manipulate public opinion and derail a peaceful and fair election.
14. The Commission remains steadfast in its commitment to conducting free, fair, transparent, and credible elections at all material times. We call upon all citizens and political actors to support the Commission in safeguarding the integrity of our democracy and ensuring that the electoral rights of all Namibians are upheld.

//END

Issued by:

The Commission

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Electoral Commission of Namibia

Other media coverage link:

<https://futuremedianews.com.na/2025/09/23/ecn-trains-210-officials-for-outapi-by-election/>

https://www.youtube.com/watch?v=hhFmRW_8_mk

NAMIBIA VOTES 2025
REGIONAL COUNCILS BY-ELECTION
OUTAPI CONSTITUENCY
29 September 2025

REMINDER
6 DAYS TO GO

Put your voice in the BoX

Peter Shaama
CEO

Electoral Commission of Namibia

3.2 Voter and Civic Education

As a Commission, we uphold the philosophy that an informed voter makes informed decisions as required by Section 49 of the Electoral Act, which seeks to provide voter and civic education to Namibian citizens. Therefore, the provision of voter and civic education is integral to securing meaningful voter participation and promoting a fully-fledged electoral democracy. In accordance with the Electoral Act, Civic and Coter Education ensures that voters are ready, willing, and able to participate in electoral activities. The main objective is to educate voters on the requirements to register as a voter and subsequently cast their votes in the poll.

The voter education campaign for SRV commenced on 21 July 2025 and ended on 27 July 2025 in preparation for the conduct of SRV process which was then conducted from 25 – 27 July 2025. The voter education campaign for polling followed from 06 August and ended on 28 September 2025.

3.2.1 Voter and Civic Education Campaign

In the Outapi constituency, the SRV took place from 25 – 27 July 2025, followed by nominations period from 05 – 20 August 2025 and subsequently polling on 29 September 2025. The Omusati Region's voter and civic education team undertook a comprehensive campaign designed to raise awareness about the significance of electoral participation during these electoral activities.

3.2.2 Campaign materials - production and distribution

The voter information campaign primarily emphasized the requirements for eligible applicants to register as voters, detailing “What You Need to Register as a Voter” and the associated documentation. Flyers and posters were produced in-house, distributed, and displayed at strategic locations throughout the Outapi constituency. These materials included crucial information regarding dates, times, and venues for the supplementary registration and polling.



EISHANGITHO LYAAHOGOLOLI LYA GWEDHWA PO

25 - 27 JULY 2025

IINAKUGWANITHWAPO OKWIISHANGITHA ONGOMUHOGOLOLI

Opo wi ishangithe ongomuhogololi, omuningi gweindilo na vule okugandja nokuulika Uumbangi wUukwatya we, Omimvo dhe nUukwashigwana we waNamibia pakugandja omukanda nenge omikanda tadhi landula:



Okamutse kaNamibia nenge;

NENGE



Okamutse Okakulu kaNamibia nenge;

NENGE



Opasiporta Ozizi yaNamibia inayi kwisha nenge;

NENGE



Onzapo yUukwashigwana waNamibia, Onzapo yEvalo yaNamibia nenge yOshilongo keshe shilwe oshowo omishangwahokololo pakugana kaakalelipo yaali yi ishangitha nale.

NENGE



Omishangwahokololo pakugana nenge okukwashilipaleka kaakalelipo yaali yi ishangitha nale, Onzapo yEvalo yaNamibia nenge onzapo yevalo yoshilongo shilwe moka omuntu a vaelwa oshowo omishangwahokololo pakugana moka omuningi gweindilo ta shilipaleke kutya ye Omukwashigwana gwaNamibia, na ina hulitha po nande Uukwashigwana we waNamibia nenge;

NENGE



Olisinisa yOkuhinga yaNamibia inayi kwisha pamwe nOnzapo yEvalo yaNamibia nenge onzapo yevalo yoshilongo keshe moka a vaelwa pamwe nomushangwahokololo pakugana moka omuningi gweindilo ta kwashilipaleke kutya ye Omukwashigwana gwaNamibia, na ina hulitha po nande Uukwashigwana we waNamibia.

KUTHA OMBINGA MOKWIISHANGITHA, U KA HOGOLOLE!



Electoral Commission
of Namibia

OMUSATI REGION

EISHANGITHO LYAAHOGOLOLI LYA GWEDHWA PO

EHOGOLOLO LYA GWEDHWA PO MOSHIKANDJOHOGOLOLO OUTAPI

25 - 27 JULY 2025

OMAHALA GOKWIISHANGITHILA

OOSIPANA	OMAHALA GOKWIISHANGITHILA	ESIKU (2025)	NO. OF DAYS	ETHIMBO
M1008201	- Outapi Community Hall	25 July	1	08h00-19h00
	- Outapi Police Station (Inmates & staff only)	26 July	1	08h00-19h00
	- Outapi Hospital	27 July	1	08h00-19h00
M1008202	- Omindamba Combined School	25 July	1	08h00-19h00
	- Iishanaputa Combined School	26 July	1	08h00-19h00
	- Ouma Senior Primary School	27 July	1	08h00-19h00
M1008203	- Iikwayemanya Village	25 July	1	08h00-19h00
	- Orwili Combined School	26 July	1	08h00-19h00
	- Johannes Kanime Kindergarden	27 July	1	08h00-19h00
M1008204	- Oshitudha Combined School	25 July	1	08h00-19h00
	- Omaumba Village	26 July	1	08h00-19h00
	- Onkunga Combined School	27 July	1	08h00-19h00
M1008205	- Onayeluka Combined School	25 July	1	08h00-19h00
	- Ongali Primary School	26 July	1	08h00-19h00
	- Oitende Primary School	27 July	1	08h00-19h00
M1008206	- Omphakoya Combined School	25 July	1	08h00-19h00
	- Oshitukafitu Junior Primary	26 July	1	08h00-19h00
	- Omunyele Primary School	27 July	1	08h00-19h00
M1008207	- Moses Aihalu Primary School	25 July	1	08h00-19h00
	- Akati Primary School	26 July	1	08h00-19h00
	- Omahenene/Onavivi Health Centre	27 July	1	08h00-19h00
M1008208	- Omafa Combined School	25 July	1	08h00-19h00
	- Oukwatelo Primary School	26 July	1	08h00-19h00
	- Ohama yaShuunda (Assembly point)	27 July	1	08h00-19h00
M1008209	- Onhimbu Location (Malakia Nakuumba complex)	25 July	1	08h00-19h00
	- Sakeus Iihuhwa Junior Primary School	26 July	1	08h00-19h00
	- Oukwawananyanga Location	27 July	1	08h00-19h00
M1008210	- Jerry Ekandjo Combined School	25 July	1	08h00-19h00
	- Okapalelona Church	26 July	1	08h00-19h00
	- Okapopo Primary School	27 July	½	08h00-13h00
	- Onjombi Assembly Point	27 July	½	14h00-19h00
M1008211	- Omufituweelo Primary School	25 July	1	08h00-19h00
	- Okatanyange Assembly Point	26 July	1	08h00-19h00
	- Oukwandongo Combined School	27 July	½	08h00-13h00
	- Osisia Primary School	27 July	½	14h00-19h00
M1008212	- Police Satellite-Omindamba	25 July	1	08h00-19h00
	- Okafakoishongo J. Primary School	26 July	1	08h00-19h00
	- Omuulukila Combined School	27 July	1	08h00-19h00
M1008213	- Olupaka Combined School	25 July	1	08h00-19h00
	- Ombandjele Primary School	26 July	1	08h00-19h00
	- Omuyewetemba Kindergarden	27 July	½	08h00-13h00
	- Okanimekwa Combined School	27 July	½	14h00-19h00
M1008214	- Omhempa (Eemwandi)	25 July	1	08h00-19h00
	- Oiyonga-nghata Kindergarden	26 July	1	08h00-19h00
	- Omakuku Kindergarden	27 July	½	08h00-13h00
	- Okapanda Public Place	27 July	½	14h00-19h00
M1008215	- Onangholo Combined School	25 July	1	08h00-19h00
	- Onaholongo Primary School	26 July	1	08h00-19h00
	- Ongolo Combined School	27 July	1	08h00-19h00

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3.2.2.1 Media platforms to complement campaign efforts

To enhance voter education sessions conducted, diverse media platforms were utilised including social media, various radio stations airing indigenous languages and English, and NBC TV. The primary objectives were to maximise the turnout of eligible voters, especially first-time voters and youth, encouraging their active participation in the electoral process. Due to the proximity of the two elections, the Outapi constituency by-election's voter education campaign coincided with the Regional Councils and Local Authority Councils Elections set for 26 November 2025. The campaign began in mid-July 2025 for SRV and continued to until polling.

3.2.2.2 Youth ambassadors' role during campaigns

The Commission deployed youth ambassadors to supplement the work of the voter education officers, who significantly contributed to the voter information campaign by distributing materials, primarily targeting their peers and the general public. The efforts were further supported by the usage of the national broadcaster, NBC, along with various radio and television services, private and public media outlets, newspapers, and social media platforms.

3.2.2.3 Face-to-face voter Education sessions conducted

In September 2025, the campaign planned a total of 102 voter education sessions for the Outapi constituency and successfully conducted 95 of these while seven were unsuccessful due to resources. A total of 1,023 attendees were recorded at these sessions. Emphasis was placed on instructing attendees on how to correctly mark their ballot papers to minimise incidences of rejected ballots during the polling process. Throughout the campaign, residents of the Outapi constituency received comprehensive information related to the upcoming electoral processes, including the SRV from 25 – 27 July 2025 and polling on 29 September 2025. The Omusati voter education team worked diligently to ensure that eligible applicants, voters, and all stakeholders were well-informed and equipped to exercise their democratic rights.

3.2.2.4 Community-Based Organisations and Local Leaders

Through the ECN Omusati Regional Office, the campaign actively engaged civil society organisations (CSOs), community-based organisations, and local leaders, who are viewed as credible voices within their communities. These leaders played a crucial role in disseminating information, encouraging participation, and building trust in the electoral process.

Overall, the Omusati Region voter education team worked tirelessly and diligently to ensure that eligible voters, and all stakeholders were well-informed and equipped to exercise their democratic rights.

3.3 Recruitment and Training of Election Officials

3.3.1 Recruitment Process

The recruitment process for election officials (both SRV and polling) was exclusively done using the 2024 ECN recruitment database, which comprised applications received during 18 March to 08 April 2024. The process adhered to specific requirements for candidates, mandating that applicants be qualified, unemployed Namibian citizens, aged 18 years and above. Using the 2024 ECN recruitment database was highly effective in enabling efficient recruitment process that allow us to return competent and professional election officials in a cost-efficient manner.

All applicants were required to submit a police declaration to affirm that they are not active member or office bearer of any political party. Failure to comply with this crucial integrity requirement resulted in the automatic disqualification of an applicant.

The selection process was conducted by the ECN Human Resources officials and it involved contacting all shortlisted applicants to confirm their availability for mandatory training. Accordingly, the Commission recruited one Supervisor of Registration (SoRs), 15 Team Leaders (TLs) and 75 registration officials for the SRV. Whereas one Returning Officer (RO), 42 Presiding Officers (PROs) and 210 polling officials were recruited for polling.

Table 2: Employment statistics for SRV

Constituency	Supervisors of Registration	Team Leaders	Registration Officials
Outapi	1	15	75

Table 3: Employment statistics for Polling

Constituency	Returning Officers	Residing Officers	Polling Officials
Outapi	1	42	210

3.3.2 Training process

3.3.2.1 Election officials

The training of polling officials was conducted by the RO with the support from head office support staff at Saara Kuugongelwa Vocational School in Outapi, Omusati Region from 21 – 25 September 2025. The officials were given theoretical and practical training on all aspects of the election process, duties and responsibilities of polling officials. A total of 217 polling officials were trained.

Since Returning Officers were already engaged in their scheduled activities for the national SRV programme training. Registration officials for the Outapi Constituency by-election were sourced from the trained RCLA SRV officials awaiting deployment to Outapi, Anamulenge, and Ogongo Constituencies.

3.3.2.2 Police Officers and Election/Counting Agents

a) Police officers

The purpose of the training was to prepare them for deployment ensuring that they understand their duties and responsibilities which include, maintaining law and order, ensuring the safe keeping of electoral materials and staff as well as how to work with the Presiding Officers.

b) Election/Counting Agents

The training for Election/Counting Agents emphasised on their specific roles during polling. The two contesting political parties appointed Election Agents to polling stations and Counting Agents for vote counting with each allowed to assign two agents per venue and were also allowed to rotate.

The two political parties were required to submit names of their Agents and assigned polling stations to the Returning Officer at least 15 days post-nomination or as directed by the Chief Electoral Officer (CEO) and this was done. Access to polling and counting venues was allowed to these appointed agents, upon providing their appointment letters (FORM 15 and FORM 16) as per Sections 66 and 67 of the Electoral Act.

Prior to polling, the Presiding Officer conducted administrative procedures, including administering an oath of secrecy to Election/Counting Agents. Only those who undertook the oath were allowed to observe activities at polling, counting, or collation venues on behalf of their political parties or candidates.

Below are the responsibilities of Election/Counting Agents include to:

- i. Observe whether the election materials arrive safely and under police escort.
- ii. Observe whether all the ballot boxes are empty before being used for the first time at the polling station.
- iii. Observe whether ballot boxes are well closed and sealed before voting starts and whether ballot papers are cast in the correct ballot boxes.
- iv. At the commencement of the voting process, observe whether the election officials are checking the voters' fingers to ensure they have not been previously marked.
- v. Observe whether election officials examine data on voters' registration cards to confirm the eligibility and identity of the prospective voter, as well as verify the inclusion of the voter on the voter verification device.
- vi. Check whether the election officials are marking the fingers of the voters with the indelible ink and visible ink.
- vii. Check whether the election official issuing the ballot paper is giving correct instruction and that he/she demonstrates the correct way to fold the ballot paper to each voter.
- viii. Check whether the voters cast ballot papers into the correct ballot box(es).
- ix. Observe that eligible voters are voting in secret, i.e. no other person is entering the voting compartment while a voter is marking his/her vote except in the case where a voter has requested assistance.
- x. Observe whether all ballot boxes are visibly displayed at a place where they can be seen throughout the voting process and that no one tempts with such boxes at all times.
- xi. Check whether the voters are folding their ballot papers as demonstrated.
- xii. Check how those who need/request assistance are accorded the necessary assistance by the presiding officer or person of his/her choice.
- xiii. Check whether all the voting procedures are followed and that there are no irregularities.





3.4 Security Management

The Commission collaborated with the Namibian Police (NAMPOL) to deploy police officers for both SRV and polling to transport sensitive materials from the Election House in Windhoek to the constituency and back, ensuring safety and security during the election process. Safety and security measures were also ensured by NAMPOL at all registration points and polling venues during the execution of these activities.



3.5 Supplementary Registration of Voters (SRV)

In accordance with the Section 25 (2) of the Electoral Act, SRV must be conducted before any election. In compliance with this provision, SRV was conducted at designated registration points in the constituency from 25 – 27 July 2025 from 08h00 – 19h00. The purpose of the SRV was to enable eligible voter who had not registered in any previous registration process, those who have turned 18 years of age since the last registration process, those who might have lost their voters' cards and those who might have moved from another constituency as well as those who changed their particulars an opportunity to register and be included in the relevant voters' register.

A total of 15 mobile teams were deployed, operating across 49 designated registration venues in the Outapi constituency. The tables below provide the established registration venues' operational date, time and venues.

Table 4: Outapi Constituency registration points

TEAM	VENUE	DATE (2025)	NO. OF DAYS	TIME
M1008201	- Outapi Community Hall	25 July	1	08h00-19h00
	- Outapi Police Station (Inmates & staff only)	26 July	1	08h00-19h00
M1008202	- Omindamba Combined School	25 July	1	08h00-19h00
	- Iishanaputa Combined School	26 July	1	08h00-19h00
	- Ouma Senior Primary School	27 July	1	08h00-19h00
M1008203	- Ikwayemanya Village	25 July	1	08h00-19h00
	- Omwili Combined School	26 July	1	08h00-19h00
	- Johannes Kanime Kindergarten	27 July	1	08h00-19h00
M1008204	- Oshitudha Combined School	25 July	1	08h00-19h00
	- Omaumba Village	26 July	1	08h00-19h00
	- Okwanga Combined School	27 July	1	08h00-19h00
M1008205	- Onayeluka Combined School	25 July	1	08h00-19h00
	- Ongali Primary School	26 July	1	08h00-19h00
	- Otende Primary School	27 July	1	08h00-19h00
M1008206	- Omphakoya Combined School	25 July	1	08h00-19h00
	- Oshikafutu Junior Primary	26 July	1	08h00-19h00
	- Omunyale Primary School	27 July	1	08h00-19h00
M1008207	- Moses Aihalu Primary School	25 July	1	08h00-19h00
	- Akati Primary School	26 July	1	08h00-19h00
	- Omahene/Omavwi Health Centre	27 July	1	08h00-19h00
M1008208	- Omafa Combined School	25 July	1	08h00-19h00
	- Okwatelo Primary School	26 July	1	08h00-19h00
	- Ohama yaShuunda (Assembly point)	27 July	1	08h00-19h00
M1008209	- Onhimbu Location (Malakia Nakuumba complex)	25 July	1	08h00-19h00
	- Sakeus Iihuhwa Junior Primary School	26 July	1	08h00-19h00
	- Okuwawananyinga Location	27 July	1	08h00-19h00
M1008210	- Jerry Etandjo Combined School	25 July	1	08h00-19h00
	- Okapalelona Church	26 July	1	08h00-19h00
	- Okapopo Primary School	27 July	1/2	08h00-13h00
M1008211	- Onjombi Assembly Point	27 July	1/2	14h00-19h00
	- Omufuwelo Primary School	25 July	1	08h00-19h00
	- Okatanyange Assembly Point	26 July	1	08h00-19h00
M1008212	- Okwandongo Combined School	27 July	1/2	08h00-13h00
	- Osisia Primary School	27 July	1/2	14h00-19h00
	- Police Satellite-Omindamba	27 July	1/2	14h00-19h00
M1008213	- Okatoko/Ongoma J. Primary School	25 July	1	08h00-19h00
	- Omulukila Combined School	26 July	1	08h00-19h00
	- Omulukila Combined School	27 July	1	08h00-19h00
M1008214	- Olupaka Combined School	25 July	1	08h00-19h00
	- Ombandjele Primary School	26 July	1	08h00-19h00
	- Omuyewetamba Kindergarten	27 July	1/2	08h00-13h00
M1008215	- Okanimkwa Combined School	27 July	1/2	14h00-19h00
	- Omhemba (Eemwandi)	25 July	1	08h00-19h00
	- Oiyonga-nghata Kindergarten	26 July	1	08h00-19h00
M1008215	- Omakuku Kindergarten	27 July	1/2	08h00-13h00
	- Okapanda Public Place	27 July	1/2	14h00-19h00
	- Onangholo Combined School	25 July	1	08h00-19h00
M1008215	- Onaholongo Primary School	26 July	1	08h00-19h00
	- Ongolo Combined School	27 July	1	08h00-19h00

3.5.1 Provisional Voters Register

Upon completion of the SRV, Sections 31 and 32 of the Electoral Act, requires the Commission to prepare, publish and display a Provisional Voters Register (PVR) for public scrutiny and objections against names of persons included therein. Such objection must be lodged with the electoral tribunals designated for the given magisterial geographical area. The PVR for Outapi Constituency by-election was displayed on 05 August 2025 at the Outapi constituency office for inspection during 08h00 and 17h00. No objections were lodged and the table below provides the statistical breakdown of the voter registered during the SRV.

A total number of 143 deceased voters were removed from the voters register following the conclusion of the display of the provisional voters register as per statistics received from the Ministry of Home Affairs, Immigration, Safety and Security.

Table 4: SRV 25 – 27 July 2025 statistics

SUPPLEMENTARY REGISTRATION OF VOTERS 25– 27 JULY 2025				
Constituency	New applicants	Change of address	Duplicate	Total registered (SRV)
Outapi	267	159	88	514

3.5.2 Final Voters' Register

The Final Voters' Register (FVR) for Outapi constituency was published on 01 September 2025, Government Gazette No. 8664 Notice No. 128 as provided for in terms of Section 36(4) of the Electoral Act and displayed at constituency office.

The table below presents the final voter statistics.

Table 5: FVR for Outapi constituency

Constituency	PVR	FVR	%Registered
Outapi	25 402	25 814	99%

3.6 Procurement, Logistics and Materials Distribution

3.6.1 Procurement of ballot papers

The design, printing and delivery of ballot papers was done in compliance with the provisions of the Section 36, Direct Procurement method of the Public Procurement Act, No.15 of 2015 and the contract was awarded to Solitaire Press, a Windhoek-based company based at a cost of N\$1,891,525.00 for 310 ballot books as it is the only supplier with proven exclusive right to print ballot papers locally. Each ballot book contained 100 ballot paper sheets. The sample ballot paper was printed on 12 September 2025, for verification and certification as correct by an authorised representative of each political party contesting the by-election, followed by approval from the Commission.

The final printing of ballot papers took place on 18 September 2025 in the presence of the Namibian Police and authorised representatives of the contesting political parties, namely Independent Patriots for Change (IPC), and SWAPO Party of Namibia (SWAPO Party). The printing was completed on 18 September 2025 and delivered the same day to the Election House Logistics Store for safe keeping.

The packing and distribution of the ballot papers took place the following day on 19 September 2025 at Election House Logistics Store in Windhoek at 09h00 in the presence of the contesting political parties and the Namibian Police. Upon completion of packing and allocation of ballot papers per polling team, the ballot papers were kept at Election House Logistics Store under tight security until the day of deployment on 22 September 2025.

Table 6: Total number of ballot papers printed

Constituency	Total number of books	Total number of ballot papers
Outapi	310	31000

3.6.2 Transport

A total number of 30 vehicles for the SRV, and 92 vehicles polling were privately sourced and allocated to teams, with each team receiving two vehicles. Teams were deployed on the same day to their respective registration points and one day prior to the conduct of the poll to the polling venues.

Table 7: Total number of vehicles used during the conduct of the by-election

Constituency	Supplementary registration of Voters		Conduct of Polling		Total
	GRN vehicle	Private vehicles	GRN vehicles	Private vehicles	
Outapi	0	30	0	92	120

3.6.3 Distribution and dispatch of registration materials

The distribution and dispatch of sensitive and non-sensitive registration materials from the Elections House to the Regional Depot where they were stored was done in compliance with the ECN Standard Operating Procedures (SOPs) that guides election operations. The materials were transported on 23 – 24 July 2025 by road under the escort of the Namibian Police Force. The distribution of all registration materials was concluded successfully, and sufficient quantities were safely delivered to the teams.

3.6.4 Distribution and dispatch of polling materials

In line with the Electoral Schedule for the conduct of the by-election, all sensitive election materials were distributed from the Election House in Windhoek on 20 September 2025. Contesting political parties were invited to observe the loading of the sensitive and non-sensitive election materials prior to transportation by NAMPOST to the Outapi ECN depot under police escort. Representatives of the contesting political parties witnessed the arrival and storage of the sensitive materials upon arrival in Outapi.



CHAPTER FOUR

4.1 Nomination of Candidates

The commencement of the nomination of candidates was proclaimed and published in the Government Gazette in terms of Section 64 of the Electoral Act, read together with Section 80 (1), on 05 August 2025. The last day of submission of Independent Candidates (IC) was on 18 August 2025, while the last day of nomination of candidates by political parties was on 20 August 2025.

The nominations of candidates for the Outapi constituency by-election were done online through the Political Party Candidate Nomination Portal (PPCM). All contesting political party authorised representatives were able to efficiently submit nominations through the portal without any challenges.

At the close of nominations, the RO convened the public sitting and declared duly nominated candidates to contest the Outapi constituency by-election, as indicated below.

Table 8: Nominated candidates

Constituency	Full names of candidate	Political party/Independent candidate
Outapi	SHIKWAMBI Fillemom	IPC
	ASINO Selma Nelago Nakambale	SWAPO Party

4.2 Campaign process

Following the successful conclusion of the nomination process, political parties and candidates proceeded with their election campaigns, actively promoting their manifestos to garner public support and secure election to public office.

The Commission commends the contesting political parties, candidates and followers for holding a generally peaceful campaign. The Commission also commends the political parties and supporters for exercising restraint and promoting electoral democracy, and more importantly, for adhering to the Code of Conduct for political parties and organisations. The official campaign period concluded 24 hours before polling day in accordance with regulation 7 of the Code of Conduct.

4.3 Issuance of duplicate voter cards

The Commission invoked Section 35 of the Electoral Act, to accord registered voters who lost or damaged their voter registration cards the opportunity to obtain duplicate cards during the period 27 – 28 September 2025. A total of three duplicate cards were issued during this period.

Table 9: Issuance of duplicate cards

Constituency	Gender	Date		Total
		27 Sep	28 Sep	
Outapi	Female	2	1	3
	Male	0	0	0
	Total	2	1	3

4.4 Conduct of the poll

Polling stations were established in accordance with Section 89, gazetted and published as per the provisions of Section 82 (5) of the Electoral Act, in the Government Gazette No.128 - 133. On 29 September 2025, the polls opened at 07h00 and closed at 21h00, without any hindrances.

In line with our commitment towards enhancement of the polling processes, at least two voting booths were set at various polling stations identified as densely populated areas to fast-track the voting process. On average, the voter spent about three minutes to cast their vote after entering the polling station. Additionally, the establishment of mobile polling stations was reduced to the police holding cells, hospital and smaller resettlement areas. All polling teams, including mobile teams managed to serve all voters who presented themselves at the mobile polling stations within the stipulated time.

Table 10: Outapi constituency polling stations
[A total of 39 fixed and three mobile polling stations were established]

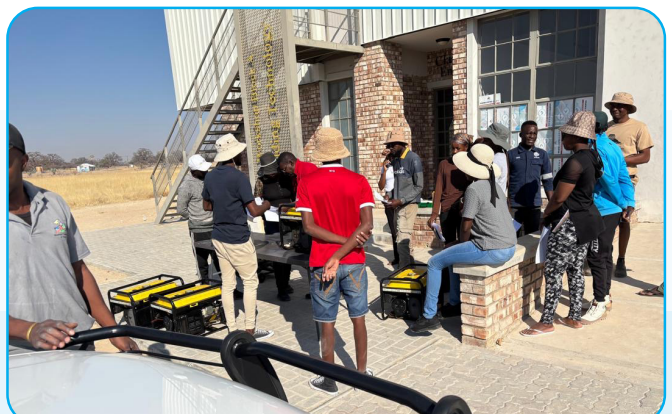
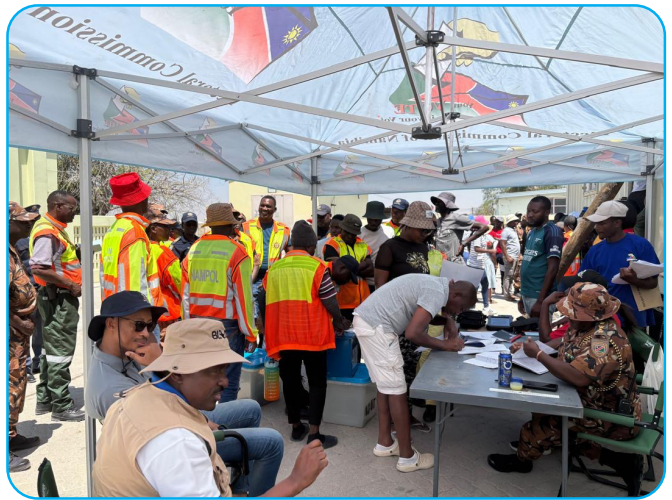
Polling Stations	Time
FB1008201 – Outapi Community Hall	07h00-21h00
FB1008202 – Olupaka Combined School	07h00-21h00
FB1008203 – Omphakoya Combined School	07h00-21h00
FB1008204 – Oshitudha Combined School	07h00-21h00
FB1008205 – Omwifi Combined School	07h00-21h00
FB1008206 – Ongali Primary School	07h00-21h00
FB1008207 – Onayeluka Primary School	07h00-21h00
FB1008208 – Ilishanaputa Combined School	07h00-21h00
FB1008209 – Omuulukila Primary School	07h00-21h00
FB1008210 – Okanimekwa Combined School	07h00-21h00
FB1008211 – Onangholo Combined School	07h00-21h00
FB1008212 – Omindamba Senior Primary School	07h00-21h00
FB1008213 – Moses Aihalu (Omufituweghete) Primary School	07h00-21h00
FB1008214 – Omufituweelo Primary School	07h00-21h00
FB1008215 – Oukwandongo Combined School	07h00-21h00
FB1008216 – Okafakoishongo Primary School	07h00-21h00
FB1008217 – Ouma Senior Primary School	07h00-21h00
FB1008218 – Omunyele Junior Primary School	07h00-21h00
FB1008219 – Ohama yashuunda (Sofia Shaningwa)	07h00-21h00
FB1008220 – Jerry Ekandjo Combined School	07h00-21h00
FB1008221 – Onkunga Combined School	07h00-21h00
FB1008222 – Oukwatelo Primary School	07h00-21h00
FB1008223 – Osisia Primary School	07h00-21h00
FB1008224 – Okapopo Primary School	07h00-21h00
FB1008225 – Akati Primary School	07h00-21h00
FB1008226 – Omafa Combined School	07h00-21h00
FB1008227 – Oitende Primary School	07h00-21h00
FB1008228 – Outapi Multi-Purpose Youth Centre	07h00-21h00
FB1008229 – Anglican Church	07h00-21h00
FB1008230 – Sakeus lihuwa Primary School	07h00-21h00
FB1008231 – Constituency Office	07h00-21h00
FB1008232 – Onaholongo Primary School	07h00-21h00
FB1008233 – Ongolo Primary School	07h00-21h00
FB1008234 – David Sheehama Senior Secondary School	07h00-21h00
FB1008235 – Open Space – Omindaba Space	07h00-21h00
FB1008236 – Oshitukafitu Primary School	07h00-21h00
FB1008237 – Ombandjele Primary School	07h00-21h00
FB1008238 – Okapalelona Church	07h00-21h00
FB1008239 – Engen – Open space	07h00-21h00
Mobile points	
<u>MB1008240</u>	
– Outapi Police Holding Cells (<u>Inmates and staff members only</u>)	
– Outapi State Hospital	07h00-21h00
	07h00-21h00
<u>MB1008241</u>	
–Omakuku Kindergarten	
- Oiyonga nghata Kindergarten	07h00-13h00
	14h00-21h00
<u>MB1008242</u>	
- Dalengelwe Kindergarden (Okapanda Village)	
- Oukwawanyanga	07h00-13h00
	14h00-21h00

4.5 Accessibility and Inclusivity

The polling stations established were accessible to all categories of voters, including Persons with Disabilities (PWDs). On average, the polling stations were established within a radius of 300 metres to avoid voters did not travel long distances to access established polling stations.

4.6 Deployment of teams and materials

The issuance of all sensitive and non-sensitive materials to the teams as well as the deployment of teams was done on 27-28 September 2025 in compliance with the ECN SOPs. Simultaneously, the deployment of teams commenced on 28 September 2025. The distribution of all election materials was concluded successfully in the presence of political parties' representatives and sufficient quantities were delivered to all the teams. All teams arrived at their designated polling venues in time to prepare for setting up and opening procedures.



4.7 Opening and Closing Procedures Followed

In line with of Section 93, polling stations opened at 07h00 and closed at 21h00. In terms of Section 104 of the Electoral Act, Presiding Officers at all polling stations, immediately after the close of the poll and in the presence of Election/Counting Agents appointed in terms of Section 94 (1) to attend at the polling station, took charge of all ballot boxes and ensured that such ballot boxes were sealed accordingly.



4.8 Vote Counting and Results Announcement

The counting of the votes was done at the various polling stations at the close of the polls and in the presence of political parties counting agents, in accordance with Section 105 of the Electoral Act. The results were announced, posted at all polling stations and thereafter uploaded and transmitted to the collation centres all results from all polling stations were collated, consolidated and finally announcement by the RO in compliance with Section 105 of the Electoral Act.

The table below provides a breakdown of the total number of votes counted per candidates in alphabetic sequence.

Table 11: Votes counted per candidate

Constituency	Full names of candidate	Political party/Independent candidate	Votes counted
Outapi	SHIKWAMBI Fillemom	IPC	669
	ASINO Selma Nelago Nakambale	SWAPO Party	9675

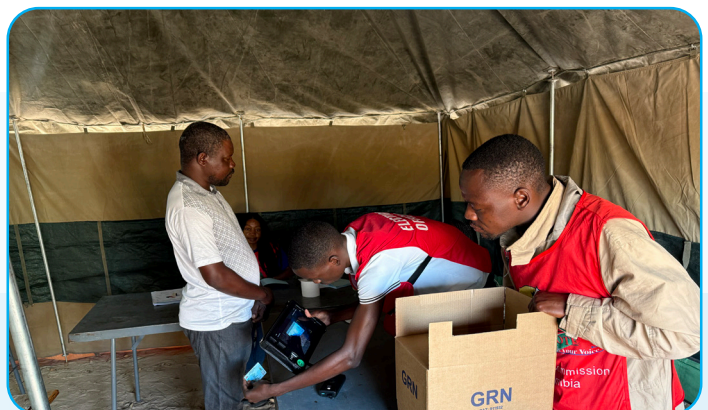


4.9 Voter turnout

Although voter turnout was low at various polling stations across the constituency, the Commission notes an increase of 4.41% in voter turnout compared to the 2020 Regional Council Election conducted in the same constituency.

Table 12: Voter turnout patterns

CONSTITUENCY	% VOTER TURNOUT RCLA 2020	% VOTER TURNOUT BY-ELECTION 2025	% INCREASE/DECREASE
Outapi	35.66%	40.07%	↑ 4.41%



4.10 Demobilisation of teams and return of all sensitive and non-sensitive election materials

After the conclusion of the poll, the teams were demobilised on 30 September 2025. All sensitive and non-sensitive electoral materials were accounted for, and no shortages were reported. All electoral materials were returned to Election House Logistics Stores in Windhoek on 03 October 2025 under the Namibian Police escort.



4.11 Occurrence Book

4.11.1 Incidents or Occurrences Reported

Occurrence books were distributed and displayed at all registration points during the SRV and at polling stations during the conduct of the poll.

4.11.1.1 Incidents or occurrences reported during the conduct of SRV

There were no incidents recorded and reported in the Occurrence Book during SRV.

4.11.1.2 Incidents or occurrences reported during the conduct of the poll

A team assigned to Ongolo Combined School was involved in a car accident on the day of deployment on 28 September 2025, resulting in all seven officers being rushed to Outapi District Hospital for medical attention. All election materials including sensitive materials remained intact and were eventually removed from the damaged vehicle and put into the second vehicle assigned to the team under secure measures. Following medical observation and treatment, all officials who were involved in the accident were discharged from hospital and resumed their duties on the same day.

CHAPTER FIVE

5.1 Summary of Achievements, Key Challenges and Recommendations

Table 13: Supplementary Registration of Voters and Conduct of the Poll

ACTIVITY	SUMMARY OF ACHIEVEMENTS	KEY CHALLENGES	RECOMMENDATIONS
1. Voter education	i) Increased voter turnout from 35.7% to 40.1% compared to 2020.	i) Though an increase of 4.41% voter turnout remains relatively low compared to 25 811 registered voters. ii) Low turnout observed during face-to-face voter education activities.	i) All key stakeholders should put efforts together to collectively address voter apathy during Regional Council Elections ii) The Commission to conduct a survey to establish the root causes of voter apathy in Regional Council Elections
2. Stakeholder engagement and media	i) The Commission met with stakeholders and enhanced its presence through the media to disseminate information.	i) The prevalence of mis/disinformation was observed on social media platforms purportedly advanced by politicians.	i) Social media users/influencers should practice factchecking with relevant sources. ii) Consider the inclusion of punitive measures in Code of Conduct for political parties for spreading of misinformation/disinformation in the proposals to be included in the Draft EA Bill
3. Transport/venues	i) Sufficient quantity of vehicles were sourced privately and successfully deployed during both SRV and polling. Venues were also sourced and availed.	i) The securing of transport from OMAs, even for a by-election, remains a serious challenge in general. OMAs are not willing to avail their vehicles. In general, some OMAs are charging the Commission excessive prices to use their venues.	i) There is a need for OMAs to maintain synergy in utilising resources towards electoral processes.
4. Recruitment and training	i) The recruitment and training process was a success. The election officials deployed for this exercise exercised professionalism, resilient and maturity towards their duties.	i) Although the increase of the training duration from 5 – 10 days has yielded good results, it has presented cost inefficiency.	i) In future, the Commission is considering reserving critical election official positions such as for Presiding Officers for matured, professional persons.

5. Deployment of materials and teams	i) Sufficient election official teams, materials and equipment were successfully deployed during both SRV and polling	i) An accident was recorded by one of the teams during deployment. The Commission has noted with concern that transportation of election officials using vehicle loading boxes continues to pose challenges and risks to their safety. Due to the reliance on private vehicles and associated costs, the Commission in some instances is still utilising loading boxes to transport election officials.	i) There is a need for OMAs to maintaining synergy in utilising resources towards electoral processes.
6. Conduct of the poll	i) The Outapi Constituency By-election was successfully conducted with 4.41% voter turnout increase.	i) Conducting the Outapi Constituency By-elections around 53 days scheduled Regional Council elections was posed logistical, resources and legal challenges both to the Commission and contesting parties. ii) Conducting a by-election concurrently with national SRV also brought a confusion among voters. Hence, Commission aggressively rolled out targeted voter education activities.	There is a need to review Section 10 (3) of the Regional Council Act and align the two pieces of legislation (Regional Council Act and Electoral Act) to limit the conduct of a by-election if is too close to scheduled Regional Council Elections. This is to avoid uneconomical deployment of resources by all key stakeholders and unnecessary confusion among voters in future.

5.1.1 Voter registration and polling process

Despite the peaceful poll and voter education activities rolled out, the Commission has observed a relatively low voter turnout. The Commission will continue with its robust civic and voter education efforts at all levels of society before, during and after elections. However, all key stakeholders should put efforts together to collectively address voter apathy during Regional Council Elections



CHAPTER SIX

6.1 Expenditure Report

Elections in Namibia are wholly funded by the Government of the Republic of Namibia through the Appropriation Act passed in the National Assembly. The Commission, through its annual budget submission, makes provision for three by-elections during any given financial year. However, for this particular financial year, the Commission was only allocated funds to conduct one by-election. With the six by-elections conducted during this financial year, the Commission had to seek additional funds from treasury to successfully conduct all the by-elections and national elections. To ensure accountability, every expenditure is accounted for and published in table 21 below.

Table 14: SRV and polling expenditure

OUTAPI BY - ELECTIONS EXPENDITURE 2025 - 2026										
REGISTRATION AND POLLING										
Constituency	Registration Officials	Polling Officials	Supervisors	Private Vehicles	Venues - Registration / Polling	Overtime (Registration & Polling)	Fuel	DSA (Registration & Polling)	Ballot papers	GRAND TOTAL
Outapi	116,829	783,530	24,185	574,588		267,764.06	-	213,213.10	1,891,525.00	3,871,634.06
TOTAL	116,829	783,530	24,185	574,588		267,764.06	-	213,213.10	1,891,525.00	3,871,634.16



7 Conclusion

Elections are vital for fostering democratic governance and are the vehicle that accords citizens to choose their leaders. Therefore, the Commission, having conducted the Outapi constituency by-election in compliance with the electoral framework, wishes to affirm that the elections was free, fair, credible, peaceful and reflects the will of the people.

Annexure 1

Electoral Schedule For The Outapi Constituencies By-Elections

Item No.		Activity	Legal Requirements	Responsible Unit	Status
1	01 July 2025	Commencement of filling of vacancy resulting from the appointment of Hon. Immanuel Shikongo Councilor for Outapi constituency as Governor of Omusati region	Section 10(3) Regional Councils Act, Act No 22 of 1992 as amended	Legal Counsel	Completed
2	14 July 2025	Political Party Liaison Committee Meeting		Commission	Completed
3	14 – 22 July 2025	Training of registration officials (trained concurrently with registration officials for National SRV)		SoR, REO	Completed
4	18 July 2025	Notice announcing vacancy: Government Gazette	Section 10(3) Regional Councils Act	Legal Counsel	Completed
5	Before or on 21-24 July 2025	GAZETTE: PROCLAMATION SUPPLEMENTARY REGISTRATION OF VOTERS (subject to approval of H.E. the President)	Sec. 25 (2)	Legal Counsel	Completed
6	21 July – 27 July 2025	Conduct of Voter Education – Supplementary Registration of Voters	Section 49	DD: VE	Completed
7	23-24 July 2025	a) Receiving & verification of registration materials b) Allocation of vehicles (transport) c) Deployment of teams to duty stations	-	SoR REO	Completed
8	25 - 27 JULY 2025 (3 days)	SUPPLEMENTARY REGISTRATION OF VOTERS	Sec. 25 (2): Date subject to approval in terms of section 64 (TBC)		Completed
9	28 - 29 July 2025	Returning of all registration material to ECN HQ Windhoek	-	DD: EA DD: SRM	Completed
10	29 - 30 July 2025	Uploading and preparation of provisional voters' registers	Sec. 31 (1)(a)	DD: IT DD: EA	Completed
11	On or before 05 August 2025	NOTICE: availability of provisional voters' registers	Sec. 31(b)	Legal Counsel	Completed
12	05 August 2025	Display and objections against inclusion of names on provisional voters register	Sec. 32 (1)	SoR	Completed

13	06 - 27 August (15 days)	Representations before Magistrate and Ruling by Magistrate	Sec. 32 (1)		Completed
14	28 August 2025	Ruling by Magistrate Statement of case for decision by Electoral Court	Sec. 33		Completed
15	05 August 2025	Political Liaison Committee Meeting		Commission	Completed
16	05 August 2025	PROCLAMATION PUBLISHED IN GAZETTE: ANNOUNCEMENT OF ELECTION DATE, APPOINTMENT OF RETURNING OFFICER AND NOMINATION OF CANDIDATES DETERMINATION OF DAYS FOR SUBMISSION OF NOMINATIONS OF CANDIDATES AND POLLING DAYS FOR ELECTIONS (subject to approval of H.E. the President)	Sec. 64. Nomination day shall be not less than 15 days and not more than 20 days after announcement in gazette and polling day shall be not less than 40 days and not more than 45 days after nomination day- Date subject to approval in terms of section 64 (TBC)	Legal Counsel	Completed
17	05 August 2025	Commencement period of nomination of candidates: commence immediately after publication of election date gazette	Sec. 80 (1) - Date subject to approval in terms of section 64 (TBC)	DD: EA RO	Commenced
18	06 August – 28 September 2025	Voter Education: Polling	Sec 49	DD: VE	Completed
19	18 August 2025	Submission of Nominations: In case of Independent Candidates	Section 80 (3) (e) - Date subject to approval in terms of section 64 (TBC)	RO DD: EA, DD: IT, Legal Counsel	Completed
20	20 August 2025 (15 days)	Last Day: Nomination day and submission of candidates of political parties	Sec. 81 (1) - Date subject to approval in terms of section 64 (TBC)	RO DD: EA, DD: IT, Legal Counsel	Completed
21	25 August 2025	PUBLICATION IN GAZETTE, NOTIFICATION OF CANDIDATES, POLLING STATIONS, POLLING DATE	Sec. 82(5)	Legal Counsel	Completed
22	29 August 2025	Finalization and certification of final voters' register	36 (1)-(3)	DD: EA Legal Counsel	Completed
23	01 September 2025	PUBLICATION IN GAZETTE: AVAILABILITY OF FINAL VOTER'S REGISTER	Sec. 36 (4) (a)	Legal Counsel	Completed
24	12 September 2025	Printing of Sample Ballot Paper	-	DD: EA	Completed
25	15 September 2025	(a) Political Party Liaison Committee Meeting (b) Verification of Proof Sample Ballot Paper by authorized representatives of political parties	-	Commission DD: EA	Completed
26	17 September 2025	Approval of Proof Sample Ballot Paper	-	Commission	Completed
27	20 September 2025	Training of Election Agents & Police Officers	Section 69	DD: EA RO, REO	Completed
28	18 September 2025	Printing of Ballot Papers	-	DD: EA DD: SRM	Completed
29	18 September 2025	Delivery of Ballot Papers	-	DD: EA DD: SRM	Completed
30	19 September 2025	Packing and allocation of sensitive Election Materials	-	DD: EA, DD: SRM Logistics	Completed
31	21 - 25 September 2025 (5 days)	Training of polling officials	Sec 65 (2)	RO, REO	Completed

32	22 September 2025	Dispatch of sensitive election materials	-	DD: EA, DD: SRM	Completed
33	27-28 September 2025	Issuance of Duplicate Voter Registration Cards	Section 35	RO, REO	Completed
34	27-28 September 2025	a) Receiving & verification of election materials b) Allocation of vehicles c) Deployment of teams to duty stations	-	RO, REO	Completed
35	29 September 2025 (40 days) 90th Day	ELECTION DAY, COUNTING DAY & ANNOUNCEMENT OF RESULTS	Sec. 63 - Date subject to approval in terms of section 64 (TBC)		Completed
36	01 – 02 October 2025	Election material returned to ECN HQ Windhoek	-	DD: EA DD: SRM	Completed
37	03 October 2025	Submission of government gazette: Notice of results	Sect 111	Legal Counsel	Completed
38	23 October 2025	Publication in Gazette: Election results	Sec. 113(1)	Legal Counsel	Completed



Electoral Commission of Namibia